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Chronic Absenteeism and the Pandemic

(For 2022 results, see Page 4)
In school year 2021-22, there was a substantial, statewide increase in the chronic absenteeism rate. These increases were largely pandemic related and schools had very little control over such absences. While schools continued to implement follow-up procedures for absent students, the impact was minimal given the large number of students kept home due to several pandemic related factors. A number of factors described below were also seen nationally and are not unique to Hawaii only.

It is important to reiterate that the purpose of the Strive HI Chronic Absenteeism Measure is to identify schools where a substantial proportion of students did not receive the full year of instructional time. The measure is not intended to place fault with schools and is based on all student absences, both unexcused and excused absences. The following is a summary of key pandemic related factors that contributed to the large increase in chronic absenteeism rates across schools.

Statewide factors
The single most influential factor attributable to 2021-22 absences was due to COVID infections and quarantines due to potential exposure. Increases in absences and peaks in infection rates were consistently mirrored during September – November 2021 (Delta variant) and January – May 2022 (Omicron variant). Key factors observed included the following:

- Elementary students were disproportionately negatively impacted, accounting for over half of 2021-22 chronically absent students.
- Vaccinations for elementary age students were not readily available through the first half of the school year.
- Vaccine apprehension resulting in parents/guardians more likely to keep their child home knowing he/she is unvaccinated.
- Changes with COVID exposure/infection guidance caused confusion around when students should attend or not attend school.
- Exposure or infection of a single student impacting an entire household including multiple school aged siblings.
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The following are localized factors that were reported to increase absences. One was clustered in an individual complex area and the other disproportionately impacted a specific island:

- U.S. Navy emergency fuel storage leak coinciding with increases in absenteeism across one Central Oahu complex area.
- Bus driver shortages were already an issue pre-pandemic and exacerbated further by the pandemic. Approximately 15% of schools statewide were impacted to some degree. Big Island schools were most impacted with around 50% of schools across the island.
How many students participated in testing?

These bar charts display participation rates across language arts, math, and science for All Students and high-needs subgroups. School rates are accompanied by complex area and statewide rates allowing for side-by-side comparisons. Consideration should be given to the following: (A) Participation rates should always be taken into consideration when reviewing proficiency results, and especially so, when students’ modes of learning, instruction, and test-taking options are disrupted or altered during the school year; (B) School participation rates should be compared across key subgroups as well as complex area and statewide rates; (C) Participation rates allow readers to judge the extent proficiency and other test derived results such as growth, achievement gap, and 3rd and 8th grade literacy rates, are representative of all students eligible to test; and (D) When participation rates drop below 95%, one should ask, “To what extent are these results reflective of all students eligible to test?” “Are certain student subgroups over- or under-represented?” “Do those differences skew achievement results?” The following link provides guidelines and considerations when examining achievement results derived from low-participation rates, as well as other important pandemic related considerations: Appropriate Use of SY 2020-21 Hawai‘i Statewide Assessment Program (HSAP) Results. https://drive.google.com/file/d/1mve1u1IXV6MQW3idks0mEd7Ia76YB4q2/view?usp=sharing
How are students performing in each subject?
Measures the percent of students meeting the standard/who are proficient on state assessments. No participation penalty was applied to 2021 proficiency results.

<table>
<thead>
<tr>
<th>Subject</th>
<th>2019</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Language Arts</td>
<td>71%</td>
<td>65%</td>
<td>70%</td>
</tr>
<tr>
<td>Math</td>
<td>63%</td>
<td>54%</td>
<td>65%</td>
</tr>
<tr>
<td>Science</td>
<td>72%</td>
<td>50%</td>
<td>52%</td>
</tr>
</tbody>
</table>

How are students performing compared to others?
Compares the percent of students meeting the standard/who are proficient on state assessments.

<table>
<thead>
<tr>
<th>Subject</th>
<th>State</th>
<th>Complex Area</th>
<th>School</th>
</tr>
</thead>
<tbody>
<tr>
<td>Language Arts</td>
<td>52%</td>
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</tr>
<tr>
<td>Math</td>
<td>46%</td>
<td>58%</td>
<td>65%</td>
</tr>
<tr>
<td>Science</td>
<td>45%</td>
<td>54%</td>
<td>52%</td>
</tr>
</tbody>
</table>

How are student subgroups performing?
High Needs: English learners, economically disadvantaged, and students receiving special education services. Non-High Needs: All other students.

<table>
<thead>
<tr>
<th>Subgroup</th>
<th>Language Arts</th>
<th>Math</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-High Needs</td>
<td>78%</td>
<td>74%</td>
</tr>
<tr>
<td>High Needs</td>
<td>46%</td>
<td>39%</td>
</tr>
</tbody>
</table>

Achievement gap: 32 points

Achievement gap: 35 points

How many 3rd graders read on grade level?
91% of 3rd graders read near, at, or above grade level

How many students missed 15 or more days of school this year?

2020: 6%
2021: 2%
2022: 24%

State: 42%
Complex Area: 33%

How do students feel about their school?
Measures percent of students reporting positive school climate as measured by the Panorama Student Survey by school level.

Upper Elementary (For grades 3-5)
School: 74%
State: 73%

2020 chronic absenteeism is based on absences only through the end of the third quarter (3/13/20). As such, the rate is not directly comparable with years prior to or following 2020, which were based on absences through May 1 of each school year.
How do you measure how well a school is doing? In our estimation, it's more than scores on high-stakes tests. Schools should show that they are supporting children along the educational pipeline toward college, career, and community readiness. Are our students attending school? Are they graduating? Are they going to college? And how successfully are schools reducing the achievement gap between high-needs and non-high needs students?

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Pandemic Related Considerations When Assessing Strive HI Results

Throughout this 2021-22 school year (SY), numerous pandemic-related challenges arose across Hawai’i’s public schools. Many challenges were common across schools, yet others were unique to a particular school or group of schools within a particular geographic area. The pandemic’s impact on instruction and learning had an effect on teachers and students, and those conditions should be considered when examining student achievement and school performance results.

Chronic Absenteeism and the Pandemic

(For 2022 results, see Page 4)

In school year 2021-22, there was a substantial, statewide increase in the chronic absenteeism rate. These increases were largely pandemic related and schools had very little control over such absences. While schools continued to implement follow-up procedures for absent students, the impact was minimal given the large number of students kept home due to several pandemic related factors. A number of factors described below were also seen nationally and are not unique to Hawaii only.

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https://drive.google.com/file/d/1mve1u1Xy6MQW3idks0mEd7la76YB4g2/view?usp=sharing
**2021-22 Strive HI School Performance Results**

**How are students performing in each subject?**

Measures the percent of students meeting the standard/who are proficient on state assessments. No participation penalty was applied to 2021 proficiency results.

<table>
<thead>
<tr>
<th>Subject</th>
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<th>2021</th>
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</tr>
</thead>
<tbody>
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<td>54%</td>
<td>65%</td>
</tr>
<tr>
<td>Science</td>
<td>65%</td>
<td>50%</td>
<td>52%</td>
</tr>
</tbody>
</table>

**How are students performing compared to others?**

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<table>
<thead>
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<th>Subject</th>
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<th>Complex Area</th>
<th>School</th>
</tr>
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<tbody>
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<td>Language Arts</td>
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<tr>
<td>Math</td>
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<td>58%</td>
<td>65%</td>
</tr>
<tr>
<td>Science</td>
<td>45%</td>
<td>54%</td>
<td>52%</td>
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</table>

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High Needs: English learners, economically disadvantaged, and students receiving special education services. Non-High Needs: All other students.

<table>
<thead>
<tr>
<th>Subject</th>
<th>Non-High Needs</th>
<th>High Needs</th>
</tr>
</thead>
<tbody>
<tr>
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<td>78%</td>
<td>46%</td>
</tr>
<tr>
<td>Math</td>
<td>74%</td>
<td>39%</td>
</tr>
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**Achievement gap:**
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- English language proficiency: 35 points

**How many 3rd graders read on grade level?**

91% of 3rd graders read near, at, or above grade level

**How many students missed 15 or more days of school this year?**

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<thead>
<tr>
<th>Year</th>
<th>2020</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>State: 42%</td>
<td>6%</td>
<td>2%</td>
<td>24%</td>
</tr>
<tr>
<td>Complex Area: 33%</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**How do students feel about their school?**

Measures percent of students reporting positive school climate as measured by the Panorama Student Survey by school level.

<table>
<thead>
<tr>
<th>Grade Level</th>
<th>School</th>
<th>State</th>
</tr>
</thead>
<tbody>
<tr>
<td>Upper Elementary (For grades 3-5)</td>
<td>74%</td>
<td>73%</td>
</tr>
</tbody>
</table>

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